108TH CONGRESS 1ST SESSION

H. R. 2803

To establish the Office of Housing Finance Oversight in the Department of the Treasury to ensure the financial safety and soundness of Fannie Mae, Freddie Mac, and the Federal home loan banks.

IN THE HOUSE OF REPRESENTATIVES

July 21, 2003

Mr. ROYCE introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To establish the Office of Housing Finance Oversight in the Department of the Treasury to ensure the financial safety and soundness of Fannie Mae, Freddie Mac, and the Federal home loan banks.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Housing Finance Regulatory Restructuring Act of
 - 6 2003".
 - 7 (b) Table of Contents.—

Sec. 1. Short title and table of contents.

TITLE I—REGULATION OF FEDERAL HOUSING ENTERPRISES AND FEDERAL HOME LOAN BANKS

- Sec. 101. Establishment of Office of Housing Finance Oversight.
- Sec. 102. Financial safety and soundness of enterprises.
- Sec. 103. Charter compliance of enterprises.
- Sec. 104. Supervision of Federal Home Loan Bank System.
- Sec. 105. Amendments to title 5, United States Code.
- Sec. 106. Financial Institutions Examination Council.
- Sec. 107. Effective date.

TITLE II—TRANSFER OF FUNCTIONS, PERSONNEL, AND PROPERTY

- Sec. 201. Abolishment of OFHEO and Federal Housing Finance Board.
- Sec. 202. Continuation and coordination of certain regulations.
- Sec. 203. Transfer and rights of employees of abolished agencies.
- Sec. 204. Transfer of property and facilities.

TITLE I—REGULATION OF FED-

ERAL HOUSING ENTERPRISES

3 AND FEDERAL HOME LOAN

4 BANKS

- 5 SEC. 101. ESTABLISHMENT OF OFFICE OF HOUSING FI-
- 6 NANCE OVERSIGHT.
- 7 (a) IN GENERAL.—Part 1 of Subtitle A of title XIII
- 8 of the Housing and Community Development Act of 1992
- 9 is amended by striking sections 1311 and 1312 (12 U.S.C.
- 10 4511, 4512) and inserting the following new sections:
- 11 "SEC. 1311. ESTABLISHMENT OF OFFICE OF HOUSING FI-
- 12 NANCE OVERSIGHT.
- 13 "(a) Establishment.—There is established the Of-
- 14 fice of Housing Finance Oversight, which shall be a bu-
- 15 reau in the Department of the Treasury. The Office shall
- 16 succeed to the authority of the Director of the Office of
- 17 Federal Housing Enterprise Oversight of the Department

- 1 of Housing and Urban Development and the Federal
- 2 Housing Finance Board, and the general regulatory and
- 3 any other authority of the Secretary of Housing and
- 4 Urban Development with respect to the enterprises (except
- 5 as specifically provided otherwise in this Act).
- 6 "(b) Prohibition of Merger of Office.—Not-
- 7 withstanding any other provision of this law, the Secretary
- 8 of the Treasury may not merge or consolidate the Office,
- 9 or any of the functions or responsibilities of the Office,
- 10 with any other office or bureau of the Department of the
- 11 Treasury or with any other function or program adminis-
- 12 tered by the Secretary.
- 13 "SEC. 1312. DIRECTOR.
- 14 "(a) Establishment of Position.—
- 15 "(1) IN GENERAL.—There is established the po-
- sition of the Director of the Office of Housing Fi-
- 17 nance Oversight, who shall be the head of the Office
- of Housing Finance Oversight and shall be subject
- to the general oversight of the Secretary of the
- Treasury.
- 21 "(2) Authority to prescribe regula-
- 22 TIONS.—The Director may prescribe such regula-
- 23 tions and issue such orders as the Director may de-
- termine to be necessary for carrying out this Act
- and the functions assigned to the Director under the

- Federal National Mortgage Association Charter Act and the Federal Home Loan Mortgage Corporation Act.
- "(3) AUTONOMY OF DIRECTOR.—The Secretary
 of the Treasury may not intervene in any matter or
 proceeding before the Director (including agency enforcement actions) unless otherwise specifically provided by law.
 - "(4) RULEMAKING.—The Secretary of the Treasury may not delay or prevent the issuance of any rule or the promulgation of any regulation by the Director.

13 "(b) Appointment; Term.—

- "(1) APPOINTMENT.—The Director shall be appointed by the President, by and with the advice and consent of the Senate, from among individuals who are citizens of the United States.
- "(2) TERM.—The Director shall be appointed for a term of 5 years.
 - "(3) Vacancy.—A vacancy in the position of Director which occurs before the expiration of the term for which a Director was appointed shall be filled in the manner established in paragraph (1) and the Director appointed to fill such vacancy shall be appointed only for the remainder of such term.

- 1 "(4) SERVICE AFTER END OF TERM.—An indi-2 vidual may serve as Director after the expiration of 3 the term for which appointed until a successor Di-4 rector has been appointed.
- "(5) PROVISION.—Notwith-Transitional 6 standing paragraphs (1) and (2), the Director of the 7 Office of Federal Housing Enterprise Oversight of 8 the Department of Housing and Urban Development 9 on the effective date under section 107 of the Hous-10 ing Finance Regulatory Restructuring Act of 2003 11 shall be the Director until the date on which that in-12 dividual's term as Director of the Office of Federal 13 Housing Enterprise Oversight would have expired.
- "(c) Prohibition on Financial Interests.—The
 Director shall not have a direct or indirect financial interthe
 and the est in any enterprise, any member of any Federal home
 loan bank, or any holding company of any such member.

18 "(d) Deputy Directors.—

19 "(1) IN GENERAL.—The Office shall have two
20 Deputy Directors. An individual may not be ap21 pointed as Deputy Director if the individual has
22 served as an executive officer or director of an enter23 prise, a Federal home loan bank, or a member of a
24 Federal home loan bank at any time during the 325 year period ending upon the appointment of such in-

dividual as Deputy Director. In the event of the death, resignation, sickness, or absence of the Director, the Deputy Director for Safety and Soundness shall serve as acting Director until the return of the Director or the appointment of a successor pursuant to subsection (b).

"(2) DEPUTY DIRECTOR FOR SAFETY AND SOUNDNESS.—One of the Deputy Directors referred to in paragraph (1) shall be the Deputy Director for Safety and Soundness, who shall be appointed by the Director from among individuals who are citizens of the United States and have a demonstrated understanding of finance. The Director shall assign to the Deputy Director for Safety and Soundness all functions, powers, and duties of the Director—

"(A) with respect to the enterprises, that—

"(i) before the effective date of the Housing Finance Regulatory Restructuring Act of 2003, were functions, powers, or duties of the Director of the Office of Federal Housing Enterprise Oversight of the Department of Housing and Urban Development; or

1	"(ii) are primarily related to the duty
2	under section 1313; and
3	"(B) with respect to the Federal home
4	loan banks, that—
5	"(i) before the effective date of the
6	Housing Finance Regulatory Restructuring
7	Act of 2003, were functions, powers, or du-
8	ties of the Federal Housing Finance
9	Board; or
10	"(ii) are related to the supervision,
11	regulation, or oversight of the Federal
12	home loan banks.
13	"(3) Deputy director for housing enter-
14	PRISE CHARTER COMPLIANCE.—One of the Deputy
15	Directors referred to in paragraph (1) shall be the
16	Deputy Director for Housing Enterprise Charter
17	Compliance, who shall be appointed by the Director
18	from among individuals who are citizens of the
19	United States and have a demonstrated under-
20	standing of finance. The Director shall assign to the
21	Deputy Director for Housing Enterprise Charter
22	Compliance all functions, powers, and duties of the
23	Director with respect to the enterprises that—
24	"(A) before the effective date of the Hous-
25	ing Finance Regulatory Restructuring Act of

- 1 2003, were the functions, powers, or duties of 2 the Secretary of Housing and Urban Develop-3 ment; or
- 4 "(B) are primarily related to compliance of 5 the enterprises with their chartering Acts.

"(e) Delegation Authority.—

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- "(1) IN GENERAL.—Subject only to the limitations in subsection (d) and paragraph (2) of this subsection, the Director may delegate to any employee, representative, or agent any power of the Director.
- 12 "(2) LIMITATION.—Notwithstanding paragraph 13 (1), the Director shall not, directly or indirectly, 14 after October 10, 1989, delegate to any Federal 15 home loan bank or to any officer, director, or em-16 ployee of a Federal home loan bank, any power in-17 volving examining, supervising, taking enforcement 18 action with respect to, or otherwise regulating any 19 savings association, savings and loan holding com-20 pany, or other person subject to regulation by the 21 Director.".
- 22 (b) APPOINTMENT OF DIRECTOR.—Notwithstanding 23 the effective date under section 107 or any other provision 24 of law, the President may, at any time after the date of 25 the enactment of this Act, appoint an individual to serve

1	as the Director of the Office of Housing Finance Over-
2	sight in accordance with the provisions of the amendment
3	made by subsection (a) of this section.
4	(c) Personnel.—Section 1315 of the Housing and
5	Community Development Act of 1992 (12 U.S.C. 4515)
6	is amended—
7	(1) in subsection (a)—
8	(A) by striking "The" and inserting "Sub-
9	ject to title II of the Housing Finance Regu-
10	latory Restructuring Act of 2003, the"; and
11	(B) by adding at the end the following new
12	sentence: "Notwithstanding any other provision
13	of this section, in no event shall the Director
14	delegate any function to any employee, adminis-
15	trative unit of any Federal home loan bank, or
16	joint office of the Federal Home Loan Bank
17	System.";
18	(2) in subsection (d)—
19	(A) in the subsection heading, by striking
20	"HUD" and inserting "DEPARTMENT OF THE
21	Treasury"; and
22	(B) by striking "Housing and Urban De-
23	velopment" and inserting "the Treasury"; and
24	(3) by striking subsection (f).

- 1 (d) Funding.—Section 1316 of the Housing and
- 2 Community Development Act of 1992 (12 U.S.C. 4516)
- 3 is amended—

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- 4 (1) by striking subsection (a) and inserting the following new subsection:
- 6 "(a) Annual Assessments.—
- 7 "(1) Director.—The Director shall establish 8 and collect from the enterprises annual assessments 9 in an amount not exceeding the amount sufficient to 10 provide for reasonable costs and expenses of the Di-11 rector, with respect to regulation and supervision of 12 the enterprises, including the expenses of any examinations under section 1317 and the expenses of ob-13 14 taining any reviews under section 1319.
 - "(2) Secretary of Hud.—The Secretary of Housing and Urban Development shall establish and collect from the enterprises annual assessments in an amount not exceeding the amount sufficient to provide for reasonable costs and expenses of the Department of Housing and Urban Development in carrying out the responsibilities of the Secretary of Housing and Urban Development under this subtitle, the Federal National Mortgage Association Charter Act, and the Federal Home Loan Mortgage Corporation Act.";

1	(2) in subsection (b)—
2	(A) in paragraph (1)—
3	(i) by inserting "and to the Secretary
4	of Housing and Urban Development" after
5	"Director";
6	(ii) by inserting "paragraph (1) and
7	(2), respectively, of" before "subsection
8	(a)"; and
9	(iii) by inserting "under such para-
10	graph" after "total annual assessment";
11	and
12	(B) in paragraph (2)—
13	(i) by striking "The annual assess-
14	ment" and inserting "Each of the annual
15	assessments pursuant to paragraphs (1)
16	and (2) of subsection (a)"; and
17	(ii) by realigning paragraph (2) two
18	ems from the left margin, so as to align
19	the left margin of such paragraph with the
20	left margins of paragraphs (1) and (3);
21	(3) in subsection (c)—
22	(A) by inserting "for an assessment under
23	subsection (a)(1) that are" after "The semi-
24	annual payments"; and

1 (B) by adding at the end the following new 2 "The Director sentence: may adjust 3 amounts of any semiannual assessments for an 4 assessment under subsection (a)(1) that are to 5 be paid pursuant to subsection (b) by an enter-6 prise, as necessary in the discretion of the Director, to ensure that the costs of enforcement 7 8 activities under subtitles B and C for an enter-9 prise are borne only by that enterprise."; 10 (4) in subsection (d)— 11 (A) by inserting "by the Director or by the 12 Secretary of Housing and Urban Development" 13 before "from an enterprise"; and (B) by inserting "by the Director or by the 14 15 Secretary of Housing and Urban Development, as applicable," before "for the following year"; 16 17 (5) by striking subsection (f) and inserting the 18 following new subsection: 19 "(f) Fund.— 20 "(1) Establishment.—There is established in 21 the Treasury of the United States a fund to be 22 known as the Federal Housing Enterprises Over-23 sight Fund.

"(2) Deposites.—Notwithstanding any other provision of law, the following amounts shall be deposited in the Fund:

- "(A) DIRECTOR'S ASSESSMENTS ON ENTERPRISES.—Any assessments collected by the Director from the enterprises pursuant to this section, which shall be deposited in an account of the Director for the enterprises.
- "(B) DIRECTORS ASSESSMENTS ON FEDERAL HOME LOAN BANKS.—Any receipts of the Director derived from assessments levied upon the Federal home loan banks pursuant to section 18(b) of the Federal Home Loan Bank Act and from other sources (other than receipts from the sale of consolidated Federal home loan bank bonds and debentures issued under section 11 of such Act), which shall be deposited in an account of the Director for the Federal home loan banks.
- "(C) Secretary's assessments on enterprises.—Any amounts collected by the Secretary of Housing and Urban Development, which shall be deposited in an account of such Secretary.

1 "(3) AVAILABILITY.—Any amounts in the Fund 2 are hereby made available, without fiscal year limita-3 tion, as follows:

"(A) DIRECTOR'S RESPONSIBILITIES FOR ENTERPRISES.—To the Director, to the extent of amounts in the Director's account established pursuant to paragraph (2)(A), for carrying out the supervisory and regulatory responsibilities of the Director, with respect to the enterprises, including any necessary administrative and nonadministrative expenses of the Director in carrying out the purposes of this title, the Federal National Mortgage Association Charter Act, and the Federal Home Loan Mortgage Corporation Act.

"(B) DIRECTOR'S RESPONSIBILITIES FOR FEDERAL HOME LOAN BANKS.—To the Director, to the extent of amounts in the Director's account established pursuant to paragraph (2)(B), for carrying out the supervisory and regulatory responsibilities of the Director, with respect to the Federal home loan banks.

"(C) Secretary's responsibilities for enterprises.—To the Secretary of Housing and Urban Development, to the extent of

1	amounts in the Secretary's account established
2	pursuant to paragraph (2)(C), for carrying out
3	the regulatory responsibilities of the Secretary,
4	with respect to the enterprises."; and
5	(6) in subsection (g)—
6	(A) by striking paragraphs (1) and (2) and
7	inserting the following new paragraphs:
8	"(1) Financial operating plans and fore-
9	CASTS.—Before the beginning of each fiscal year—
10	"(A) the Director shall submit a copy of
11	the financial operating plans and forecasts for
12	the Director, with respect to regulation and su-
13	pervision of the enterprises, to the Secretary of
14	the Treasury and the Director of the Office of
15	Management and Budget; and
16	"(B) the Secretary of Housing and Urban
17	Development shall submit, to the Director, a
18	copy of the financial operating plans and fore-
19	casts for the Department of Housing and
20	Urban Development, with respect to responsibil-
21	ities and activities of the Secretary under this
22	subtitle.
23	"(2) Reports of operations.—As soon as
24	practicable after the end of each fiscal year and each
25	quarter thereof—

1	"(A) the Director shall submit a copy of
2	the report of the results of the operations of the
3	Director, with respect to regulation and super-
4	vision of the enterprises, during such period to
5	the Secretary of the Treasury and the Director
6	of the Office of Management and Budget; and
7	"(B) the Secretary of Housing and Urban
8	Development shall submit, to the Director, a re-
9	port of the results of the operations of the De-
10	partment of Housing and Urban Development
11	with respect to responsibilities and activities of
12	the Secretary under this subtitle."; and
13	(B) in paragraph (3)—
14	(i) by striking "(A)";
15	(ii) by striking ", and (B)" and in-
16	serting the following: ". The annual plans
17	forecasts, and reports required under para-
18	graphs $(1)(B)$ and $(2)(B)$ shall be in-
19	cluded"; and
20	(iii) by inserting "of Housing and
21	Urban Development" before the period at
22	the end.
23	(e) Public Disclosure of Final Orders and
24	AGREEMENTS.—Section 1319C of the Housing and Com-

munity Development Act of 1992 (12 U.S.C. 4522) is 2 amended— 3 (1) in subsection (a)— 4 (A) in paragraph (1), by inserting "or the Federal home loan banks, as the case may be" 5 6 before the semicolon; and 7 (B) in paragraph (2), by inserting "or 8 under the authority of the Director under the 9 Federal Home Loan Bank Act" after "subtitle C''; 10 11 (2) in subsection (c), by inserting "or the Fed-12 eral home loan banks" after "the enterprise"; and 13 (3) in subsection (e), by inserting "or under the 14 authority of the Director under the Federal Home 15 Loan Bank Act" before the period at the end. 16 (f) Limitation on Subsequent Employment.— Section 1319D of the Housing and Community Development Act of 1992 (12 U.S.C. 4523) is amended by insert-18 ing "or any Federal home loan bank" after "an enter-20 prise". 21 (g) Information, Records, and Meetings.—Section 1319F of the Housing and Community Development 23 Act of 1992 (12 U.S.C. 4525) is amended by striking "Code" and all that follows through "agencies" and inserting "Code, the Office shall be considered an agency".

- 1 (h) REGULATIONS.—Section 1319G of the Housing
- 2 and Community Development Act of 1992 (12 U.S.C.
- 3 4526) is amended by striking subsection (a) and inserting
- 4 the following new subsection:
- 5 "(a) AUTHORITY.—The Director shall issue any reg-
- 6 ulations and orders necessary to carry out the duties of
- 7 the Director and to carry out this title and the responsibil-
- 8 ities of the Director under the Federal National Mortgage
- 9 Association Charter Act, the Federal Home Loan Mort-
- 10 gage Corporation Act, and the Federal Home Loan Bank
- 11 Act and to ensure that the purposes of this title and such
- 12 Acts are accomplished.".
- 13 (i) Definitions.—Section 1303 of the Housing and
- 14 Community Development Act of 1992 (12 U.S.C. 4502)
- 15 is amended—
- 16 (1) in paragraph (5), by striking "Office of
- 17 Federal Housing Enterprise Oversight of the De-
- partment of Housing and Urban Development" and
- inserting "Office of Housing Finance Oversight of
- the Department of the Treasury";
- 21 (2) in paragraphs (8), (10), and (19), by strik-
- ing "Secretary" each place such term appears and
- inserting "Director";
- 24 (3) in paragraph (14), by striking "Office of
- Federal Housing Enterprise Oversight of the De-

1	partment of Housing and Urban Development" and
2	inserting "Office of Housing Finance Oversight of
3	the Department of the Treasury";
4	(4) by striking paragraph (15); and
5	(5) by redesignating paragraphs (16) through
6	(19) as paragraphs (15) through (18), respectively.
7	SEC. 102. FINANCIAL SAFETY AND SOUNDNESS OF ENTER-
8	PRISES.
9	(a) In General.—Subtitle A of title XIII of the
10	Housing and Community Development Act of 1992 (12
11	U.S.C. 4513) is amended—
12	(1) in section 1313 (12 U.S.C. 4513)—
13	(A) by striking the section designation and
14	section heading and all that follows through the
15	end of subsection (d) and inserting the fol-
16	lowing:
17	"SEC. 1313. FINANCIAL SAFETY AND SOUNDNESS DUTY.
18	"(a) DUTY.—It shall be the duty of the Director to
19	ensure that the enterprises and the Federal home loan
20	banks are adequately capitalized and operating safely, in
21	accordance with this title.";
22	(B) in subsection (e), by inserting "of the
23	Treasury" after "Secretary";
24	(C) by redesignating subsection (e) as sub-
25	section (b): and

1	(D) by adding at the end the following new
2	subsections:
3	"(b) Enforcement Authority.—In addition to
4	any other authority of the Director to take an enforcement
5	or remedial action with respect to an enterprise or a Fed-
6	eral home loan bank, the Director may issue cease-and-
7	desist orders, temporary cease-and-desist orders (includ-
8	ing orders to take affirmative action), and suspension and
9	removal orders, and assess civil money penalties, with re-
10	spect to the enterprises and the Federal Home Loan
11	Banks to the same extent and under the same procedures
12	and conditions as the appropriate Federal banking agen-
13	cies are authorized under section 8 of the Federal Deposit
14	Insurance Act (12 U.S.C. 1818) with respect to insured
15	depository institutions.
16	"(c) Safety and Soundness Standards.—The
17	Director shall prescribe safety and soundness standards
18	with respect to the enterprises and the Federal home loan
19	banks pursuant to the same authority under section 39
20	of the Federal Deposit Insurance Act (12 U.S.C. 1831s)
21	and that shall have the same force and effect with respect
22	to the enterprises and the Federal home loan banks as
23	is provided under such section for safety and soundness
24	standards prescribed by the appropriate Federal banking
25	agencies for insured depository institutions.": and

1	(2) by striking the designation and heading for
2	such subtitle and for part 1 of such subtitle and in-
3	serting the following:
4	"Subtitle A—Supervision and
5	Regulation
6	"PART 1—ESTABLISHMENT OF REGULATOR".
7	(b) Conforming Amendments to Housing and
8	COMMUNITY DEVELOPMENT ACT OF 1992.—Title XIII of
9	the Housing and Community Development Act of 1992
10	is amended—
11	(1) in section 1361(f) (12 U.S.C. 4611(f)), by
12	inserting "of the Treasury" after "Secretary";
13	(2) in section 1367(e) (12 U.S.C. 4617(e)), by
14	striking paragraph (1); and
15	(3) by striking section 1383 (12 U.S.C. 1451
16	note).
17	(c) Amendments to Federal National Mort-
18	GAGE ASSOCIATION CHARTER ACT.—The Federal Na-
19	tional Mortgage Association Charter Act (12 U.S.C. 1716
20	et seq.) is amended by striking "Director of the Office of
21	Federal Housing Enterprise Oversight of the Department
22	of Housing and Urban Development" each place such
23	term appears and inserting "Director of the Office of
24	Housing Finance Oversight of the Department of the
25	Treasury' in—

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1
             (1) section 303(c)(2) (12 U.S.C. 1718(c)(2));
 2
             (2)
                   section
                             309(d)(3)(B)
                                              (12)
                                                     U.S.C.
 3
        1723a(d)(3)(B); and
 4
             (3) section 309(k)(1).
 5
        (d) Amendments to Federal Home Loan Mort-
 6
   GAGE CORPORATION ACT.—The Federal Home Loan
 7
    Mortgage Corporation Act is amended—
 8
             (1) by striking "Director of the Office of Fed-
 9
        eral Housing Enterprise Oversight of the Depart-
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        ment of Housing and Urban Development" each
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        place such term appears and inserting "Director of
12
        the Office of Housing Finance Oversight of the De-
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        partment of the Treasury' in—
14
                 (A)
                                                     U.S.C.
                        section
                                  303(b)(2)
                                              (12)
15
             1452(b)(2);
16
                 (B)
                        section
                                 303(h)(2)
                                              (12)
                                                    U.S.C.
17
             1452(h)(2); and
18
                 (C)
                        section
                                  307(c)(1)
                                              (12)
                                                     U.S.C.
19
             1456(c)(1); and
20
             (2) in section 306(i) (12 U.S.C. 1455(i))—
21
                 (A) by striking "section 1316(c)" and in-
22
             serting "section 306(c)"; and
                 (B) by striking "section 106" and insert-
23
             ing "section 1316".
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1	(e) Amendment to Title 18, United States
2	Code.—Section 1905 of title 18, United States Code, is
3	amended by striking "Office of Federal Housing Enter-
4	prise Oversight" and inserting "Office of Housing Finance
5	Oversight of the Department of the Treasury'.
6	(f) Amendments to Flood Disaster Protection
7	ACT OF 1973.—Section 102(f)(3)(A) of the Flood Dis-
8	aster Protection Act of 1973 (42 U.S.C. 4012a) is amend-
9	ed by striking "Director of the Office of Federal Housing
10	Enterprise Oversight of the Department of Housing and
11	Urban Development" and inserting "Director of the Office
12	of Housing Finance Oversight of the Department of the
13	Treasury".
14	SEC. 103. CHARTER COMPLIANCE OF ENTERPRISES.
15	(a) AUTHORITY OF DIRECTOR.—Part 2 of subtitle A
16	of title XIII of the Housing and Community Development
17	Act of 1992 (12 U.S.C. 4541 et seq.) is amended—
18	(1) by striking the designation and heading for
19	the part and subpart A and inserting the following:
20	"PART 2—CHARTER COMPLIANCE AUTHORITY
21	"Subpart A—Authority of Director";
22	(2) by striking section 1321 (12 U.S.C. 4541);
23	(3) in section 1328—
24	(A) in the section heading, by striking "BY
25	SECRETARY" and

1	(B) by striking "Banking, Finance and
2	Urban Affairs" and inserting "Financial Serv-
3	ices"; and
4	(4) in subpart A, by striking "Secretary" each
5	place such term appears (except in section 1324)
6	and inserting "Director".
7	(b) Authority of Secretary of HUD for Hous-
8	ING GOALS.—
9	(1) In general.—Section 1331 of the Housing
10	and Community Development Act of 1992 (12
11	U.S.C. 4561) is amended—
12	(A) in the first sentence of subsection (a),
13	by inserting "of Housing and Urban Develop-
14	ment" after "The Secretary"; and
15	(B) by adding at the end the following new
16	subsection:
17	"(d) Definition.—For purposes of this part and
18	subpart B, the term 'Secretary' means the Secretary of
19	Housing and Urban Development.".
20	(2) Annual report on housing goals.—
21	Section 1324 of the Housing and Community Devel-
22	opment Act of 1992 (12 U.S.C. 4544) is amended
23	by inserting "of Housing and Urban Development"
24	after "Secretary", each place such term appears.

1	(c) Amendments to Federal National Mort-
2	GAGE ASSOCIATION CHARTER ACT.—The Federal Na-
3	tional Mortgage Association Charter Act is amended—
4	(1) in section $302(b)(6)$ (12 U.S.C.
5	1717(b)(6)), by striking "Secretary" and inserting
6	"Director of the Office of Housing Finance Over-
7	sight of the Department of the Treasury';
8	(2) in section 309(m) (12 U.S.C. 1723a(m))—
9	(A) in paragraph (1), in the matter pre-
10	ceding subparagraph (A), by striking "Sec-
11	retary" the first place such term appears and
12	inserting "Director of the Office of Housing Fi-
13	nance Oversight of the Department of the
14	Treasury'; and
15	(B) by striking "Secretary" each other
16	place such term appears and inserting "Direc-
17	tor'; and
18	(3) in section 309(n) (12 U.S.C. 1723a(n))—
19	(A) in paragraph (1)—
20	(i) by inserting "the Director of the
21	Office of Housing Finance Oversight of the
22	Department of the Treasury," after "Sen-
23	ate,"; and

1	(ii) by inserting "of Housing and
2	Urban Development" after "Secretary";
3	and
4	(B) in paragraphs (2) and (3), by striking
5	"Secretary" each place such term appears, and
6	inserting "Director".
7	(d) Amendments to Federal Home Loan Mort-
8	GAGE CORPORATION ACT.—The Federal Home Loan
9	Mortgage Corporation Act is amended—
10	(1) in section 305(e) (12 U.S.C. 1454(e)), by
11	striking "Secretary" and inserting "Director of the
12	Office of Housing Finance Oversight of the Depart-
13	ment of the Treasury';
14	(2) in section 307(e) (12 U.S.C. 1456(e))—
15	(A) in paragraph (1), in the matter pre-
16	ceding subparagraph (A), by striking "Sec-
17	retary" the first place such term appears and
18	inserting "Director of the Office of Housing Fi-
19	nance Oversight of the Department of the
20	Treasury"; and
21	(B) by striking "Secretary" each other
22	place such term appears and inserting "Direc-
23	tor"; and
24	(3) in section 307(f) (12 U.S.C. 1456(f))—
25	(A) in paragraph (1)—

1	(i) by inserting "the Director of the
2	Office of Housing Finance Oversight of the
3	Department of the Treasury," after "Sen-
4	ate,"; and
5	(ii) by inserting "of Housing and
6	Urban Development" after "Secretary";
7	and
8	(B) in paragraphs (2) and (3), by striking
9	"Secretary" each place such term appears, and
10	inserting "Director".
11	(e) Amendments to Housing and Community
12	DEVELOPMENT ACT OF 1980.—The Housing and Com-
13	munity Development Act of 1980 is amended—
14	(1) in section 330 (12 U.S.C. 1723a note)—
15	(A) by striking "Secretary of Housing and
16	Urban Development or the Secretary of the
17	Treasury" each place such term appears and
18	inserting "Director of the Office of Housing Fi-
19	nance Oversight of the Department of the
20	Treasury"; and
21	(B) by striking ", as the case may be,";
22	and
23	(2) in subsections $(a)(2)$ and $(b)(2)$ of section
24	339 (12 U.S.C. 1717 note), by striking "Secretary
25	of Housing and Urban Development" each place

- 1 such term appears and inserting "Director of the
- 2 Office of Housing Finance Oversight of the Depart-
- ment of the Treasury'.
- 4 (f) Conforming Amendment.—Part 3 of subtitle A
- 5 of title XIII of the Housing and Community Development
- 6 Act of 1992 (Public Law 102–550; 106 Stat. 3969) is
- 7 hereby repealed.
- 8 SEC. 104. SUPERVISION OF FEDERAL HOME LOAN BANK
- 9 SYSTEM.
- 10 (a) Federal Home Loan Bank Act.—The Federal
- 11 Home Loan Bank Act is amended—
- 12 (1) in section 2 (12 U.S.C. 1422), by striking
- paragraph (1) and inserting the following new para-
- 14 graph:
- 15 "(1) DIRECTOR.—The term 'Director' means
- the Director of the Office of Housing Finance Over-
- sight of the Department of the Treasury established
- under title XIII of the Housing and Community De-
- 19 velopment Act of 1992 (12 U.S.C. 4501 et seq.).";
- 20 (2) by striking section 2A (12 U.S.C. 1422a)
- and inserting the following new section:
- 22 "SEC. 2A. SUPERVISION AND REGULATION OF BANKS.
- 23 "The Federal home loan banks shall, to the extent
- 24 provided in title XIII of the Housing and Community De-
- 25 velopment Act of 1992 (12 U.S.C. 4501 et seq.) and this

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Act, be subject to the supervision and regulation of the
   Director of the Office of Housing Finance Oversight of
   the Department of the Treasury.";
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 4
             (3) in section 2B (12 U.S.C. 1422b)—
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                 (A) in the section heading, by striking
             "POWERS AND DUTIES" and inserting "EN-
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             FORCEMENT AUTHORITY OF DIRECTOR";
 8
                 (B) in subsection (a)—
 9
                      (i) by striking all of the matter that
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                 precedes paragraph (1) and inserting the
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                 following:
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        "The Director shall have the following powers:";
                      (ii) by striking paragraphs (3) and
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                 (4); and
15
                      (iii) by redesignating paragraphs (5),
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                 (6), and (7) as paragraphs (3), (4), and
17
                 (5), respectively; and
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                 (C) by striking subsections (b), (c), and
19
             (d);
20
             (4) in section 8, in the section heading, by
21
        striking "BY THE BOARD";
22
             (5) in section 21 (12 U.S.C. 1441)—
23
                 (A) in subsection (b), in the heading for
             paragraph (8), by striking "FEDERAL HOUSING
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1	FINANCE BOARD" and inserting "DIRECTOR";
2	and
3	(B) in subsection (i), in the heading for
4	paragraph (2), by striking "Federal Housing
5	FINANCE BOARD" and inserting "DIRECTOR";
6	(6) in section 23 (12 U.S.C. 1443), by striking
7	"Board of Directors of the Federal Housing Finance
8	Board" and inserting "Director";
9	(7) by striking "the Finance Board" each place
10	it appears and inserting "the Director";
11	(8) by striking "Federal Housing Finance
12	Board" each place it appears and inserting "Direc-
13	tor";
14	(9) by striking "the Board" each place such
15	term appears (except in subsections (a), (k)(2)(B)(i),
16	and (n)(6)(C)(ii) of section 21A (12 U.S.C. 1441a),
17	subsections (e)(7)(A) and (k)(7) of section 21B (12
18	U.S.C. 1441b), and the first two places such term
19	appears in section 22 (12 U.S.C. 1442)), and insert-
20	ing "the Director";
21	(10) by striking "The Board" each place such
22	term appears and inserting "The Director";
23	(11) by striking "the Board's" each place such
24	term appears and inserting "the Director's"; and

- 1 (12) by striking "The Board's" each place such 2 term appears and inserting "The Director's".
- 3 (b) FINANCING CORPORATION.—The amendments
- 4 made by this title shall not affect the appointment or term
- 5 of any member, or of the chairperson, of the Directorate
- 6 of the Financing Corporation who is serving on the date
- 7 such amendments take effect.
- 8 (c) References to FHFB.—Any reference in any
- 9 Federal law enacted before the date of the enactment of
- 10 this Act to the Federal Housing Finance Board shall be
- 11 treated as referring to the Director of the Office of Hous-
- 12 ing Finance Oversight of the Department of the Treasury.
- 13 (d) Technical Amendment.—Section 111 of Pub-
- 14 lie Law 93-495 (12 U.S.C. 250) is amended by striking
- 15 "Federal Housing Finance Board" and inserting "Direc-
- 16 tor of the Office of Housing Finance Oversight of the De-
- 17 partment of the Treasury".
- 18 SEC. 105. AMENDMENTS TO TITLE 5, UNITED STATES CODE.
- 19 (a) Executive Schedule Pay Rates.—Sub-
- 20 chapter II of chapter 53 of title 5, United States Code,
- 21 is amended—
- 22 (1) in section 5313, by striking the item relat-
- ing to the Director of the Office of Federal Housing
- 24 Enterprise Oversight, Department of Housing and

1 Urban Development and inserting the following new 2 item: "Director of the Office of Housing Finance 3 4 Oversight, Department of the Treasury."; (2) in section 5314, by striking the item relat-6 ing to the Chairperson of the Federal Housing Fi-7 nance Board; and 8 (3) in section 5315, by striking the item relat-9 ing to the Directors, Federal Housing Finance 10 Board. 11 (b) AGENCY.—Section DEFINITION OF 3132(a)(1)(D) of title 5, United States Code, is amend-13 ed— 14 (1) by striking "the Federal Housing Finance 15 Board,"; and 16 (2) by striking "Office of Federal Housing En-17 terprise Oversight of the Department of Housing 18 and Urban Development" and inserting "Office of 19 Housing Finance Oversight of the Department of 20 the Treasury". 21 SEC. 106. FINANCIAL INSTITUTIONS EXAMINATION COUN-22 CIL. 23 The Federal Financial Institutions Examination Council Act of 1978 is amended— 25 (1) in section 1003 (12 U.S.C. 3302)—

1	(A) in paragraph (1), by inserting "Direc-
2	tor of the Office of Housing Finance Oversight
3	of the Department of the Treasury," after "Su-
4	pervision,"; and
5	(B) in paragraph (3), by striking "or a
6	credit union;" and inserting "a credit union, a
7	Federal home loan bank, or an enterprise (as
8	such term is defined in section 1303 of the
9	Housing and Community Development Act of
10	1992 (12 U.S.C. 4502)).";
11	(2) in section 1004 (12 U.S.C. 3303)—
12	(A) in paragraph (4), by inserting a semi-
13	colon at the end;
14	(B) by redesignating paragraph (5) as
15	paragraph (6); and
16	(C) by inserting after paragraph (4) the
17	following new paragraph:
18	"(5) the Director of the Office of Housing Fi-
19	nance Oversight of the Department of the Treasury;
20	and"; and
21	(3) in section 1006(d) (12 U.S.C. 3305(d)), by
22	striking "and employees of the Federal Housing Fi-
23	nance Board".

1 SEC 107 EFFECTIVE DATE

1	SEC. 107. EFFECTIVE DATE.
2	Except as specifically provided otherwise in this title,
3	the amendments made by this title shall take effect on,
4	and shall apply beginning on, the expiration of the 6-
5	month period beginning on the date of the enactment of
6	this Act.
7	TITLE II—TRANSFER OF FUNC-
8	TIONS, PERSONNEL, AND
9	PROPERTY
10	SEC. 201. ABOLISHMENT OF OFHEO AND FEDERAL HOUS-
11	ING FINANCE BOARD.
12	(a) In General.—Effective upon the effective date
13	under section 107, the following entities and positions are
14	abolished:
15	(1) The Office of Federal Housing Enterprise
16	Oversight of the Department of Housing and Urban
17	Development and the positions of the Director and
18	Deputy Director of such Office.
19	(2) The Federal Housing Finance Board, any
20	Office within such Board (including the Office of Fi-
21	nance), and the Board of Directors of such Board.
22	(b) Disposition of Affairs.—
23	(1) In general.—During the period beginning
24	on the date of the enactment of this Act and ending
25	on the effective date under section 107, the Director
26	of the Office of Federal Housing Enterprise Over-

sight and the Chairperson of the Federal Housing Finance Board shall, solely for the purpose of winding up the affairs of the Office of Federal Housing Enterprise Oversight and the Federal Housing Fi-

nance Board, respectively—

- (A) manage the employees of such Office and Board and provide for the payment of the compensation and benefits of any such employee which accrue before the effective date of the transfer of such employee pursuant to section 203; and
- 12 (B) take any other action necessary for the 13 purpose of winding up the affairs of the Office 14 and the Board.
- 15 (c) Status of Employees Before Transfer.— The amendments made by title I and the abolishment of 16 the Office of Federal Housing Enterprise Oversight and the Federal Housing Finance Board under subsection (a) 18 19 of this section may not be construed to affect the status 20 of any employee of such Office or Board as employees of 21 an agency of the United States for purposes of any other provision of law before the effective date of the transfer 23 of any such employee pursuant to section 203.
- 24 (d) Use of Property and Services.—

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- (1) Property.—The Director of the Office of Housing Finance Oversight of the Department of the Treasury may use the property of the Office of Federal Housing Enterprise Oversight and the Federal Housing Finance Board to perform functions which have been transferred to such Director for such time as is reasonable to facilitate the orderly transfer of functions transferred pursuant to any other provision of this Act or any amendment made by this Act to any other provision of law.
 - (2) AGENCY SERVICES.—Any agency, department, or other instrumentality of the United States (including any Federal home loan bank), and any successor to any such agency, department, or instrumentality, which was providing supporting services to the Office of Federal Housing Enterprise Oversight or the Federal Housing Finance Board before the expiration of the period under subsection (a) in connection with functions that are transferred to the Director of the Office of Housing Finance Oversight of the Department of the Treasury shall—
 - (A) continue to provide such services, on a reimbursable basis, until the transfer of such functions is complete; and

1	(B) consult with any such agency to co-
2	ordinate and facilitate a prompt and reasonable
3	transition.
4	(e) Savings Provisions Relating to FHFB.—
5	(1) Existing rights, duties, and obliga-
6	TIONS NOT AFFECTED.—Subsection (a) shall not af-
7	fect the validity of any right, duty, or obligation of
8	the United States, the Federal Housing Finance
9	Board, or any other person, which—
10	(A) arises under or pursuant to the Fed-
11	eral Home Loan Bank Act or any other provi-
12	sion of law applicable with respect to such
13	Board; and
14	(B) existed on the day before the abolish-
15	ment under subsection (a) of this section.
16	(2) Continuation of Suits.—No action or
17	other proceeding commenced by or against the Fed-
18	eral Housing Finance Board, or any Federal home
19	loan bank with respect to any function of the Board

which was delegated to employees of such bank,

shall abate by reason of the enactment of this Act,

except that the Director of the Office of Housing Fi-

nance Oversight of the Department of the Treasury

shall be substituted for the Federal Housing Fi-

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1 nance Board or the Federal home loan bank as a 2 party to any such action or proceeding. (f) Savings Provisions Relating to OFHEO.— 3 (1) Existing rights, duties, and obliga-5 TIONS NOT AFFECTED.—Subsection (a) shall not af-6 fect the validity of any right, duty, or obligation of 7 the United States, the Director of the Office of Fed-8 eral Housing Enterprise Oversight, or any other per-9 son, which— 10 (A) arises under or pursuant to title XIII 11 of the Housing and Community Development 12 Act of 1992, the Federal National Mortgage 13 Association Charter Act, the Federal Home 14 Loan Mortgage Corporation Act, or any other provision of law applicable with respect to such 15 16 Office; and 17

- (B) existed on the day before the abolishment under subsection (a) of this section.
- (2) CONTINUATION OF SUITS.—No action or other proceeding commenced by or against the Director of the Office of Federal Housing Enterprise Oversight shall abate by reason of the enactment of this Act, except that the Director of the Office of Housing Finance Oversight of the Department of

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1	the Treasury shall be substituted for the Director as
2	a party to any such action or proceeding.
3	SEC. 202. CONTINUATION AND COORDINATION OF CERTAIN
4	REGULATIONS.
5	All regulations, orders, determinations, and resolu-
6	tions that—
7	(1) were issued, made, prescribed, or allowed to
8	become effective by—
9	(A) the Office of Federal Housing Enter-
10	prise Oversight;
11	(B) the Federal Housing Finance Board;
12	(C) the Secretary of Housing and Urban
13	Development and that relate to the Secretary's
14	authority under title XIII of the Housing and
15	Community Development Act of 1992, the Fed-
16	eral National Mortgage Association Charter
17	Act, or the Federal Home Loan Mortgage Cor-
18	poration Act; or
19	(D) a court of competent jurisdiction and
20	that relate to functions transferred by this Act;
21	and
22	(2) are in effect on the date of the abolishment
23	under section 201(a) of this Act,
24	shall remain in effect according to the terms of such regu-
25	lations, orders, determinations, and resolutions and shall

- 1 be enforceable by or against the Director of the Office of
- 2 Housing Finance Oversight of the Department of the
- 3 Treasury until modified, terminated, set aside, or super-
- 4 seded in accordance with applicable law by such Director,
- 5 any court of competent jurisdiction, or operation of law.
- 6 SEC. 203. TRANSFER AND RIGHTS OF EMPLOYEES OF ABOL-
- 7 **ISHED AGENCIES.**
- 8 (a) Transfer.—Each employee of the Office of Fed-
- 9 eral Housing Enterprise Oversight and each employee of
- 10 the Federal Housing Finance Board shall be transferred
- 11 to the Office of Housing Finance Oversight of the Depart-
- 12 ment of the Treasury for employment no later than the
- 13 date of the abolishment under section 201(a) of this Act
- 14 and such transfer shall be deemed a transfer of function
- 15 for the purpose of section 3503 of title 5, United States
- 16 Code.
- 17 (b) Guaranteed Positions.—Each employee trans-
- 18 ferred under subsection (a) shall be guaranteed a position
- 19 with the same status, tenure, grade, and pay as that held
- 20 on the day immediately preceding the transfer. Each such
- 21 employee holding a permanent position shall not be invol-
- 22 untarily separated or reduced in grade or compensation
- 23 for 18 months after the date of transfer, except for cause
- 24 or, if the employee is a temporary employee, separated in
- 25 accordance with the terms of the appointment.

- 1 (c) APPOINTMENT AUTHORITY FOR EXCEPTED AND 2 SENIOR EXECUTIVE SERVICE EMPLOYEES.—
- (1) IN GENERAL.—In the case of employees occupying positions in the excepted service or the Senior Executive Service, any appointment authority established pursuant to law or regulations of the Office of Personnel Management for filling such positions shall be transferred, subject to paragraph (2).
 - (2) Decline of transfer.—The Director of the Office of Housing Finance Oversight of the Department of the Treasury may decline a transfer of authority under paragraph (1) (and the employees appointed pursuant thereto) to the extent that such authority relates to positions excepted from the competitive service because of their confidential, policymaking, policy-determining, or policy-advocating character, and noncareer positions in the Senior Executive Service (within the meaning of section 3132(a)(7) of title 5, United States Code).
- 20 (d) Reorganization.—If the Director of the Office 21 of Housing Finance Oversight of the Department of the 22 Treasury determines, after the end of the 1-year period 23 beginning on the date the transfer of functions to such 24 Office is completed, that a reorganization of the combined 25 workforce is required, that reorganization shall be deemed

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- 1 a major reorganization for purposes of affording affected
- 2 employees retirement under section 8336(d)(2) or
- 3 8414(b)(1)(B) of title 5, United States Code.
- 4 (e) Employee Benefit Programs.—Any employee
- 5 accepting employment with the Office of Housing Finance
- 6 Oversight of the Department of the Treasury as a result
- 7 of such transfer may retain, for 18 months after the date
- 8 such transfer occurs, membership in any employee benefit
- 9 program of the Federal Housing Finance Board or the
- 10 Office of Federal Housing Enterprise Oversight, as appli-
- 11 cable, including insurance, to which such employee belongs
- 12 on the date of the abolishment under section 201(a) if—
- 13 (1) the employee does not elect to give up the
- benefit or membership in the program; and
- 15 (2) the benefit or program is continued by the
- Director of the Office of Housing Finance Oversight.
- 17 The difference in the costs between the benefits which
- 18 would have been provided by such agency or entity and
- 19 those provided by this section shall be paid by the Director
- 20 of the Office of Housing Finance Oversight. If any em-
- 21 ployee elects to give up membership in a health insurance
- 22 program or the health insurance program is not continued
- 23 by such Director, the employee shall be permitted to select
- 24 an alternate Federal health insurance program within 30

- 1 days of such election or notice, without regard to any other
- 2 regularly scheduled open season.
- 3 (f) Senior Executive Service Employees.—A
- 4 transferring employee in the Senior Executive Service
- 5 shall be placed in a comparable position at the agency or
- 6 entity to which such employee is transferred.
- 7 (g) Notice of Positions.—Transferring employees
- 8 shall receive notice of their position assignments not later
- 9 than 120 days after the effective date of their transfer.
- 10 SEC. 204. TRANSFER OF PROPERTY AND FACILITIES.
- 11 Upon the abolishment under section 201(a), all prop-
- 12 erty of the Office of Federal Housing Enterprise Oversight
- 13 and the Federal Housing Finance Board shall transfer to
- 14 the Director of the Office of Housing Finance Oversight
- 15 of the Department of the Treasury.

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